

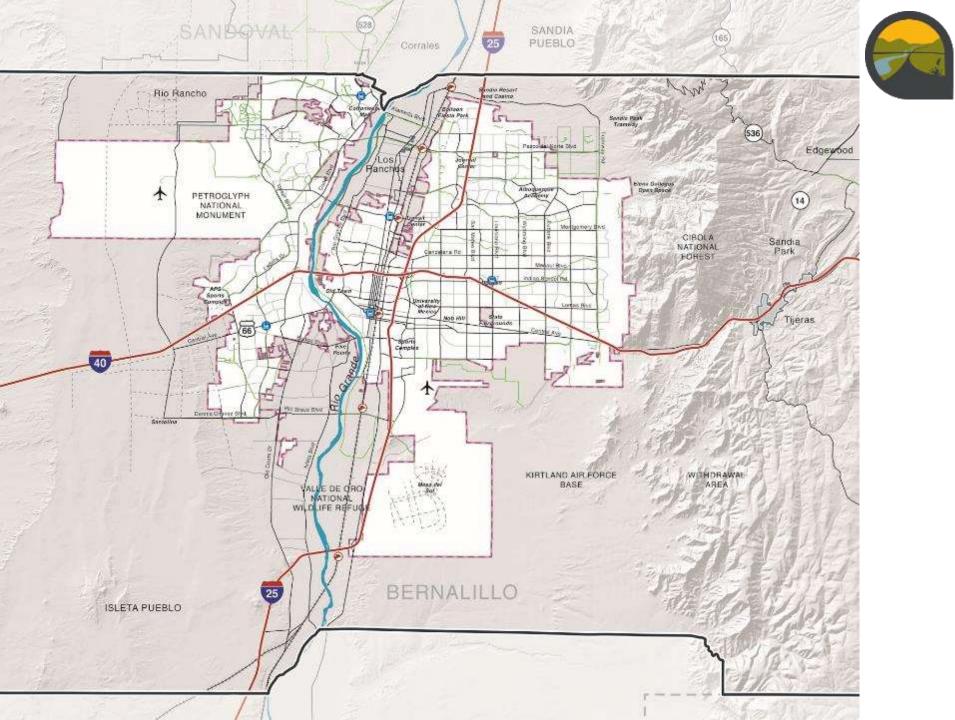
Albuquerque / Bernalillo Comprehensive Plan Update and Integrated Development Ordinance



March 11, 2016

www.abc-zone.com





City Planning Documents



- Rank I
 Comprehensive Plan
- Rank II Area Plans
- Rank II Facility Plans
- Rank III Sector
 Development Plans
 (Policy & Regulation)
- Zoning Code
- Development
 Process Manual



City Sector Development Plans



- ~60 plans cover half of Albuquerque
- Some have policies, some don't
- Some mix planning ideas and regulations
- Majority more than 10 years old

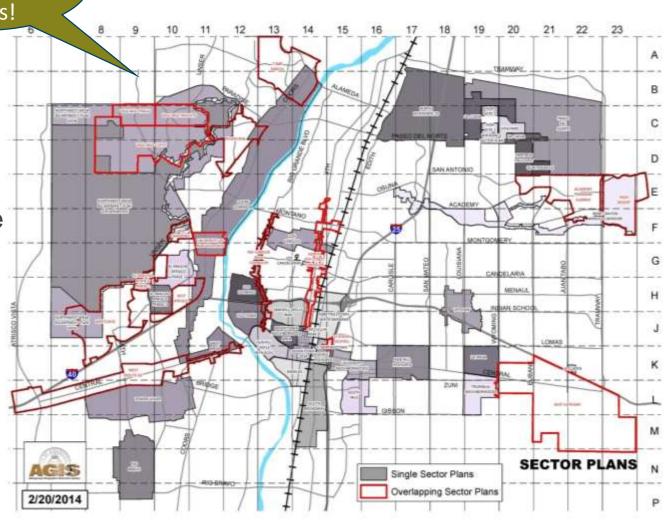


Special use zones: SU-2 & SU-3

Over 235 separate zones!

Over 40 standalone Sector Development Plans with zoning

- Sector Plans = Place-based but one-off solutions
- Complicated regulations & multiple layers driving away some development
- Conflicting regulations
- Inconsistent development processes
- All but impossible to enforce



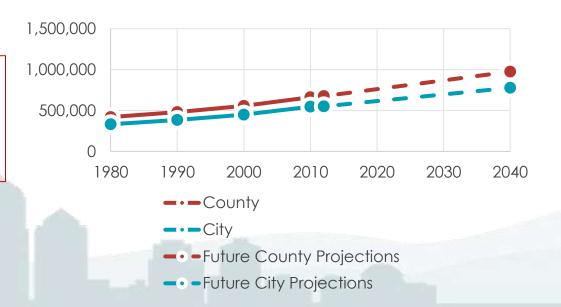


Why Update?

- Anticipated growth
- New demographic trends
- Coordinating land use / transportation
- Leveraging and enhancing sense of place

Mid-Region Council of Governments Forecast for 2040:

- 311,000 new people
- 132,000 new jobs



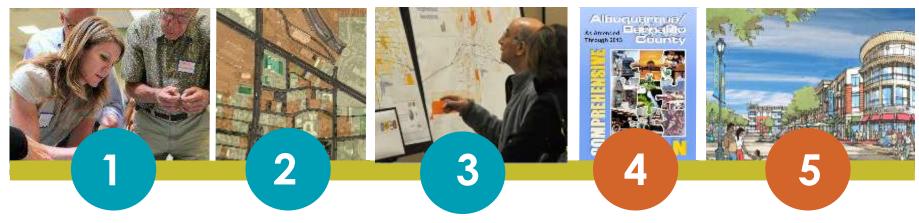


Conflicting & Overlapping Policies





What's the update process?



Identify community values and desires through public engagement.

Define existing conditions and confirm the community vision.

Evaluate the community vision for the City & County.

Update the ABC Comp Plan. Coordinate to create City's new Integrated Development Ordinance.

We are here!

A BC Z

Date	Public Engagement
Feb. 2015	Public Kickoff
May-June 2015	Community Visioning Workshops
July 2015	Focus Groups
Sept. 2015	Draft Vision Meetings
Nov./Dec. 2015	Focus Groups
Dec. 2015	County-focus Meetings
Jan. 2016	Draft Review Meetings

























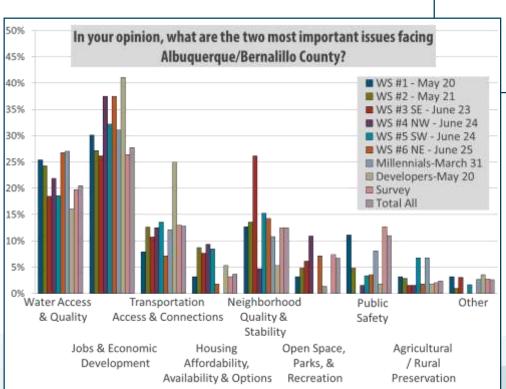


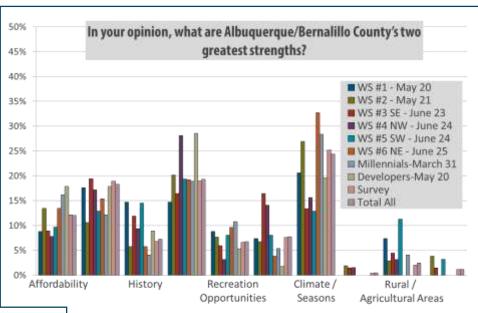




Survey

- 1,115 responses
- Online in English & Spanish





Diversity Natural Arts & Employment Other
Setting Entertainment / Opportunities
Cultural Amenities

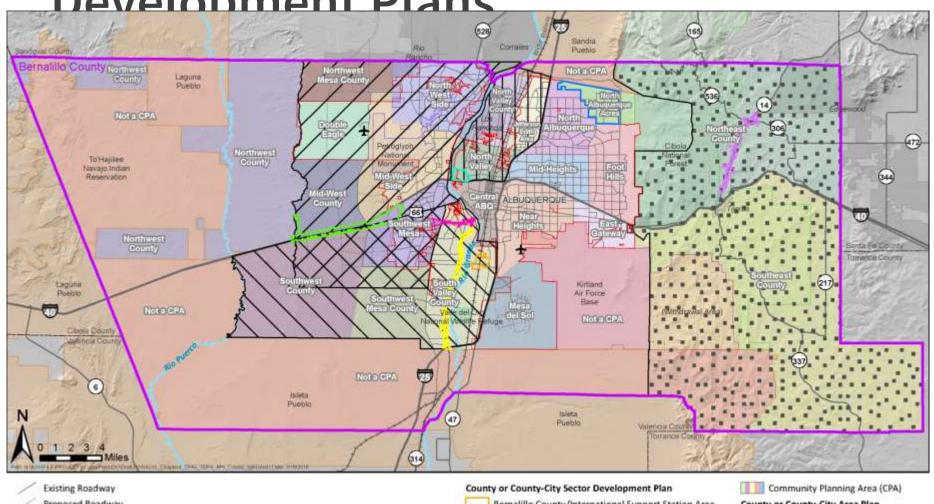


Guiding Principles



County – Area & Sector Develonment Plans





Proposed Roadway

Proposed Roadway

Bernalillo County Boundary

Unincorporated Bernalillo County

City of Albuquerque

Other Jurisdiction

Bernalillo County/International Sunport Station Area
Paseo del Norte/North Albuquerque Acres
Bridge Blvd Corridor Redevelopment Plan
North 14
Los Duranes
West Central
Isleta Blvd and Village Centers

County or County-City Area Plan

East Mountain Area Plan

North Valley Area Plan

Southwest Area Plan

Westside Strategic Plan
Overlap of Southwest Area Plan and
Westside Strategic Plan

City – Community Planning Area Assessments





Policies from SD

Topic: "mixed-use"

Repeated 20 times

"Community Activity Centers shall contain **mixed-use** buildings and/or **mixed-use** developments that combine commercial, residential, and/or civic land uses in one accessible location. Clustered buildings and formation of meaningful plazas and sheltering forms to promote pedestrian-friendly environments are encouraged.

1978

1987

"Provide pedestrian connections through mixeduse areas and activity centers, and separation between parking and pedestrian circulation for public safety and general welfare of the area residents."

LOVOL

"The City of Albuquerque should encourage and support telecommuting and home based enterprises on the West Side.

The City should assign appropriate zoning district designations to community and neighborhood activity centers to encourage employers to locate in accessible mixed-uses areas."

F

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Example: Heritage Conservation

Chapter 11 - Heritage Conservation

Policy 11.1.3 Coordinate with and support efforts to protect and passerve the acequia system for agricultural and low-impact recreation pustrengthen connections with adjacent neighborhoods and

Encourage pedestrian access that connects adjacent neighborhoods with the acequia system in coordination with

- b) Increase neighborhood awareness and increase participation in using and maintaining the acequias/ditches. 32 [BC]
- See also Parks & Open Space Chapter. [xref needed]
- so Infrastructure & Service Provision Chapter

.1.3.1 Coordinate with MRGCD, advocates, and acequia governmental organiz create standards for development adjacent to aced and appropriate public access. [BC]

Action 11.1.3.2 Tailor development requirements to preserve the irrigation system network.33 [BC]

- Amend the Subdivision Ordinance to require the preservation of existing private ditches and ancillary facilities.34 [BC]
- Amend the Subdivision Ordinance to require the depiction of all ditches and ancillary facilities on a approved plats in order to preserve the irrig system network.35 [BC]

Policy 11.1.4 Keep local traditions and and rural areas as safe and excellent places to live and raise

> Action 11.1.4.1 Develop and sustain multi-generational programs that respond to today's needs and revitalize neighborhood traditions.32 [ABC]

- Los Duranes SDP [463], North Valle, Area Plan [646]
- Los Duranes SDP [463]
- 12 Los Duranes SDP [465]
- 33 Southwest Area Plan [779]

POLICY

ACTIONS

- Southwest Area Plan [779]
- Los Duranes SDP [448] Los Duranes SDP [449]
- Southwest Area Plan [779]

FOOTNOTES

Policy 11.1.3 Coordinate with and support efforts to protect and preserve the acequia system for agricultural and low-impact recreation purposes and strengthen connections with adjacent neighborhoods and development.30

- a) Encourage pedestrian access that connects adjacent neighborhoods with the acequia system in coordination with MRGCD.31 [ABC]
- b) Increase neighborhood awareness and increase participation in using and maintaining the acequias/ditches. 32 [BC]
- c) See also Parks & Open Space Chapter. [xref needed]

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³⁰ Los Duranes SDP [463], North Valley Area Plan [646]

³¹ Los Duranes SDP [463]

32 Los Duranes SDP [465]

33 Southwest Area Plan [779]

34 Southwest Area Plan [779]

35 Southwest Area Plan [779]

37 Los Duranes SDP [449]

³⁶ Los Duranes SDP [448]



Policy Matrix

HERITAGE CONSERVATION

Existing Policies - Comp Plan, Area Plans, and City Sector Development and Corridor Plans

		Α	В	С	D	E
	1	Plan	Last Update	Category/ Section Topic (in plan)	Goal/Policy Language	Page
Policy reference		Los Candelarias Village Center & MR Plan	2001		Resist conversion of residential into commercial	7
		Los Candelarias Village Center & MR Plan			Keep pastures and fields	7
	447	Los Duranes	2012	Families, Youth & Elders	Promote neighborhood events that bring people together.	55
	448	Los Duranes	2012	Families, Youth & Elders	Keep the traditions and heritage alive and cultivate the neighborhood as a safe and excellent place to live and raise families.	55
	449	Los Duranes	2012	Families, Youth & Elders	Develop and sustain multi-generational programs that respond to today's needs and revitalize neighborhood traditions.	55
	450	Los Duranes	2012	Families, Youth & Elders	Promote multi-generational cultural events that celebrate the traditions and neighborhood's pride.	55
number	454	Los Duranes	2012	Housing	Encourage renovation and rehabilitation to preserve and enhance the existing housing stock.	56
	462	Los Duranes	2012	Streets, Sidewalks, & Trails	Develop sidewalk and street design standards that improve pedestrian comfort and safety while maintaining neighborhood character.	58
	463	Los Duranes	2012	Land Uses, Agriculture, & Acequias	Promote sustainable agricultural practices by encouraging and reconnecting the neighborhood with the acequia system.	60
	464	Los Duranes	2012	Land Uses, Agriculture, & Acequias	Create incentives and promote development of community and family gardens, farms, locally grown produce and a continuation of livestock raising.	60
	465	Los Duranes	2012		Preserve the acequia system by increasing neighborhood awareness and increasing participation in using and maintaining the acequias/ditches.	60

Where policy is located in its plan of origin





Neighborhoods: Community Planning Areas

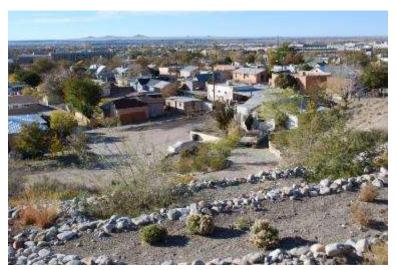




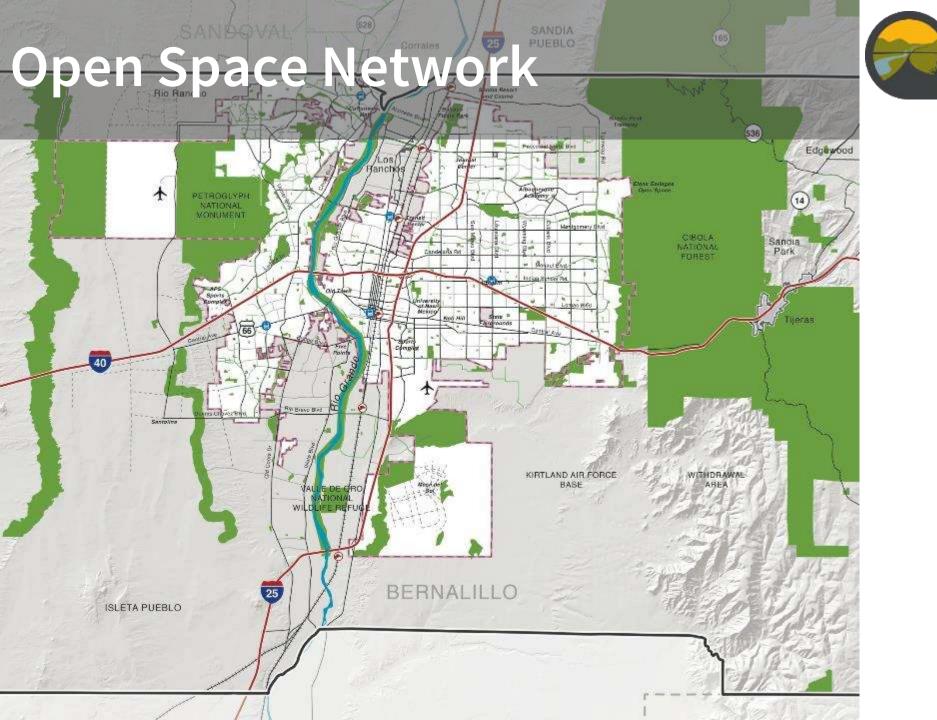


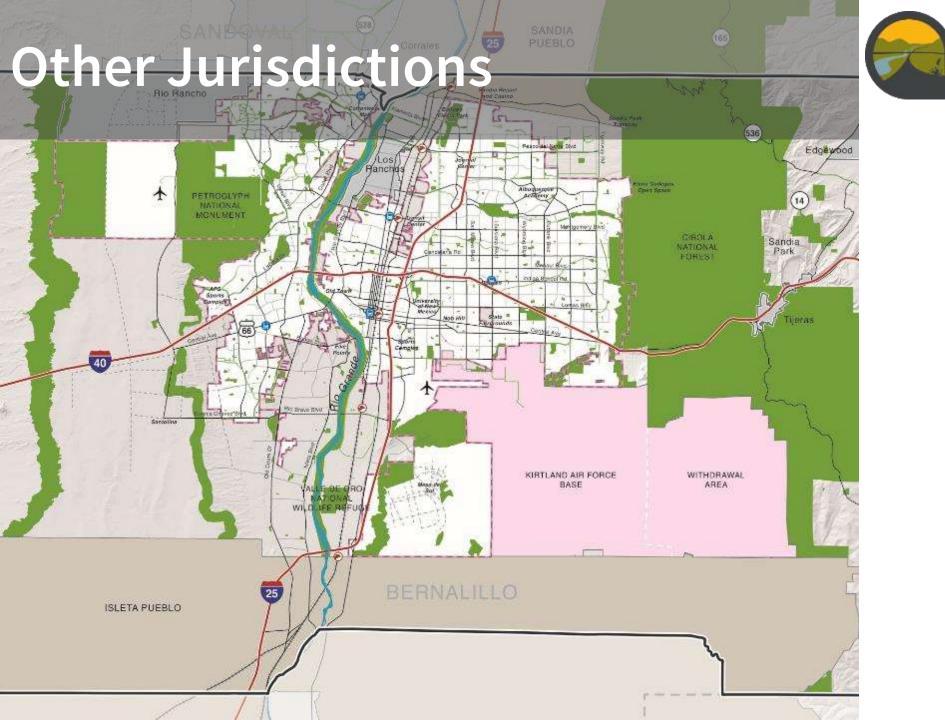
Neighborhoods: City Assessments

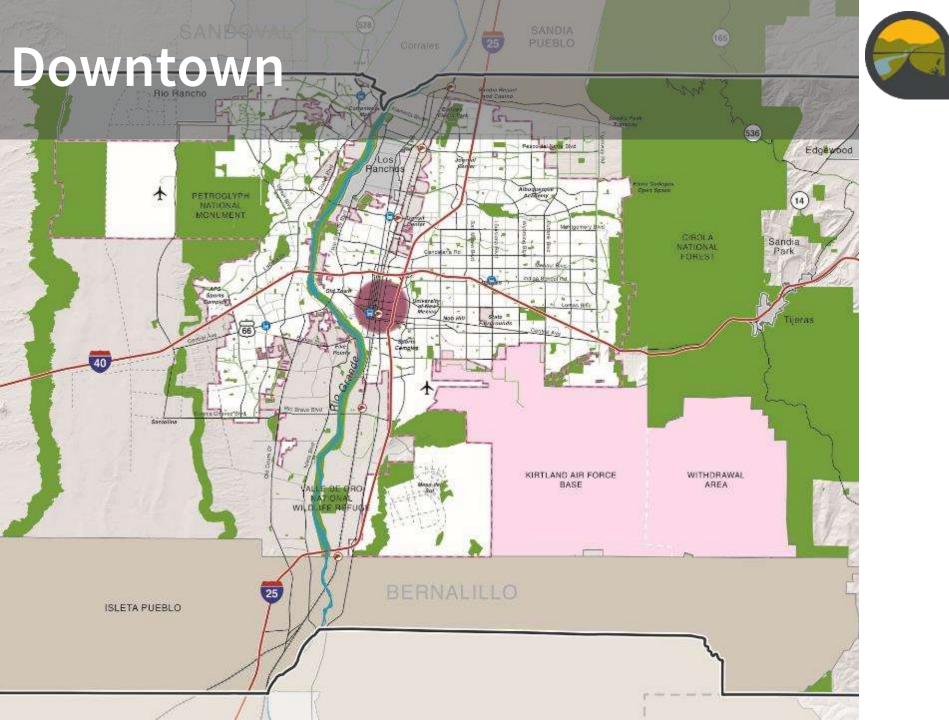
- Character
 - Platting
 - Mix of uses
 - Scale: Size / massing / height
 - Historic designation
- Trends
- Performance Tracking / Metrics
- Recommendations
 - Policy
 - Regulation
 - Implementation

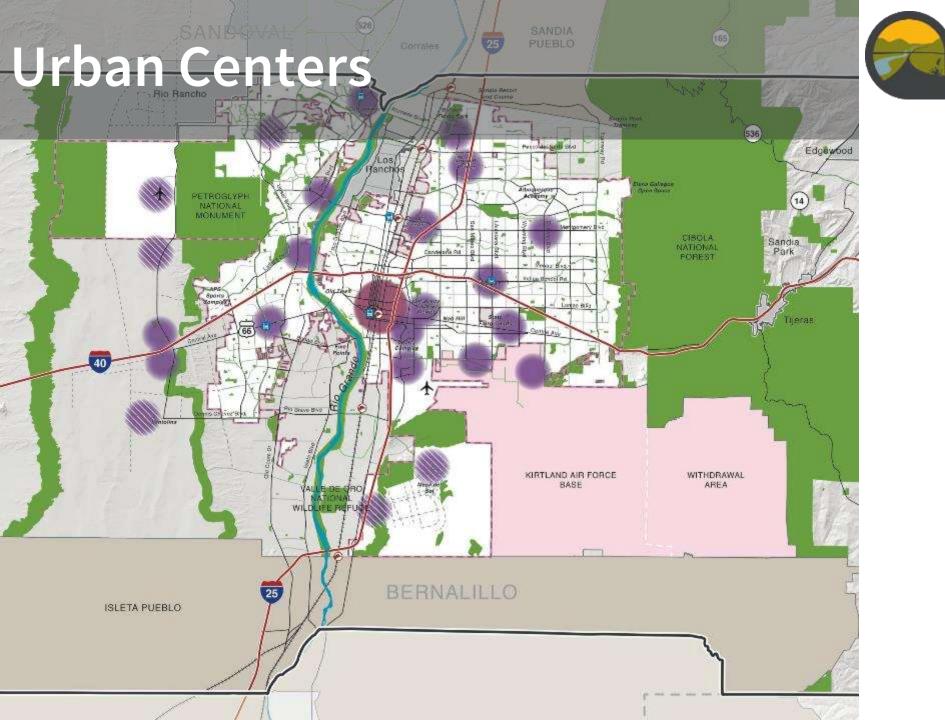


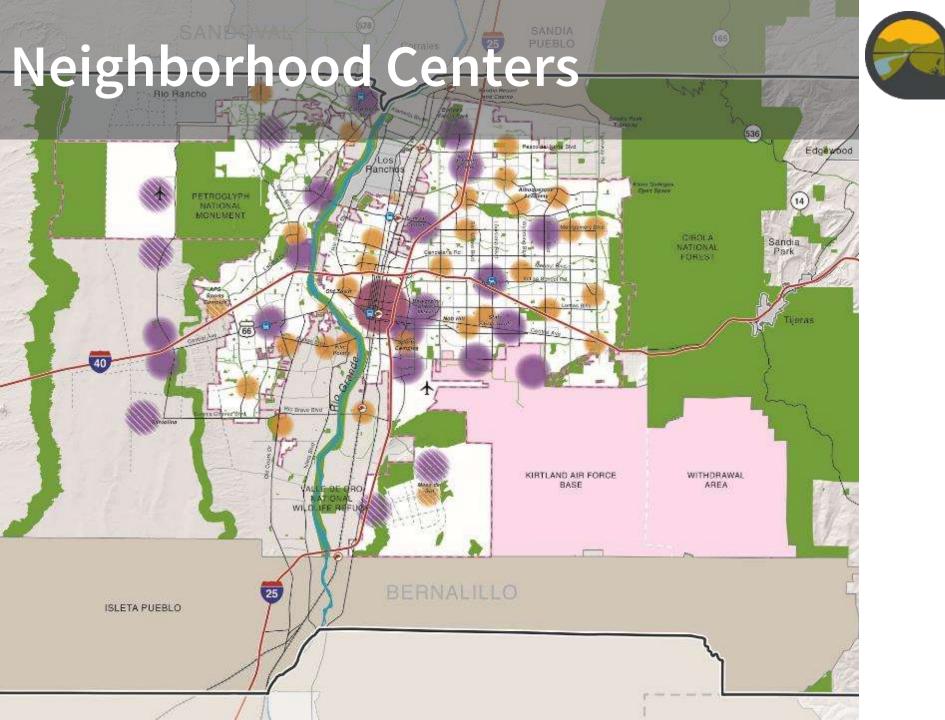


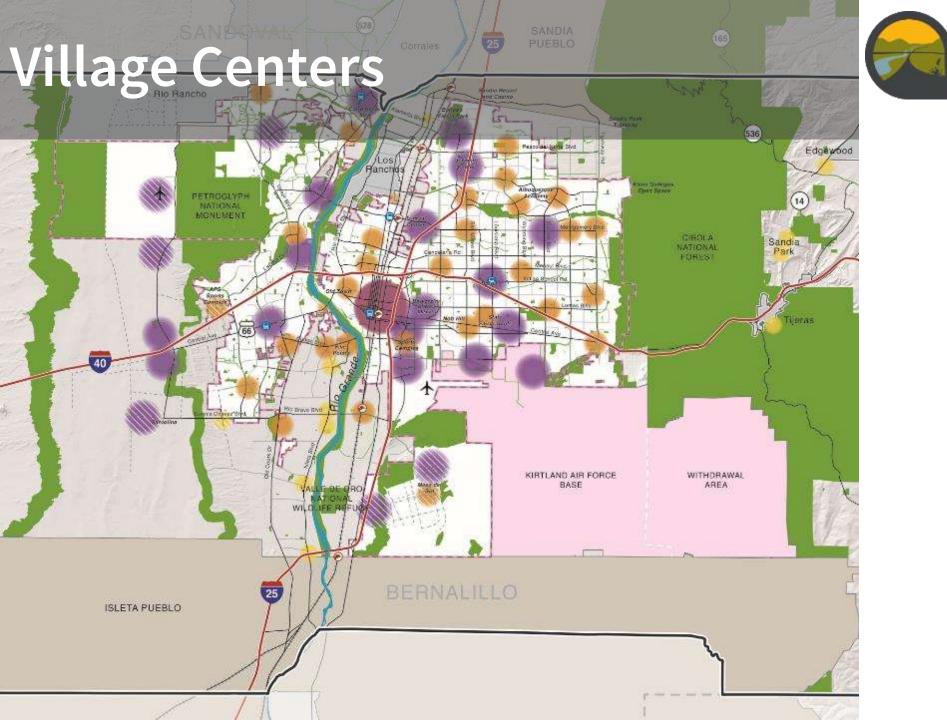


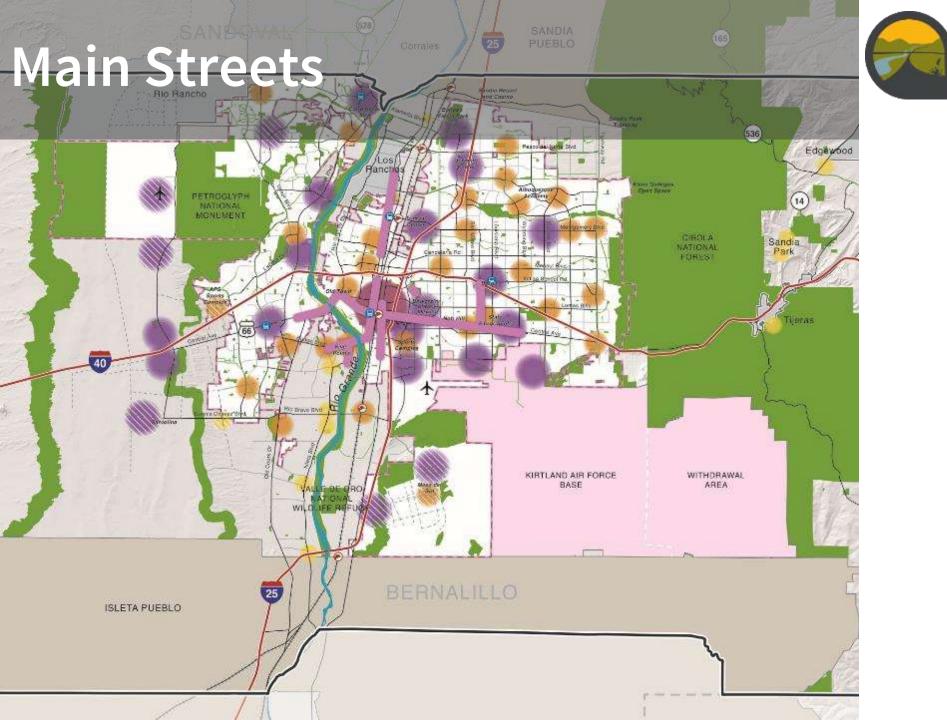


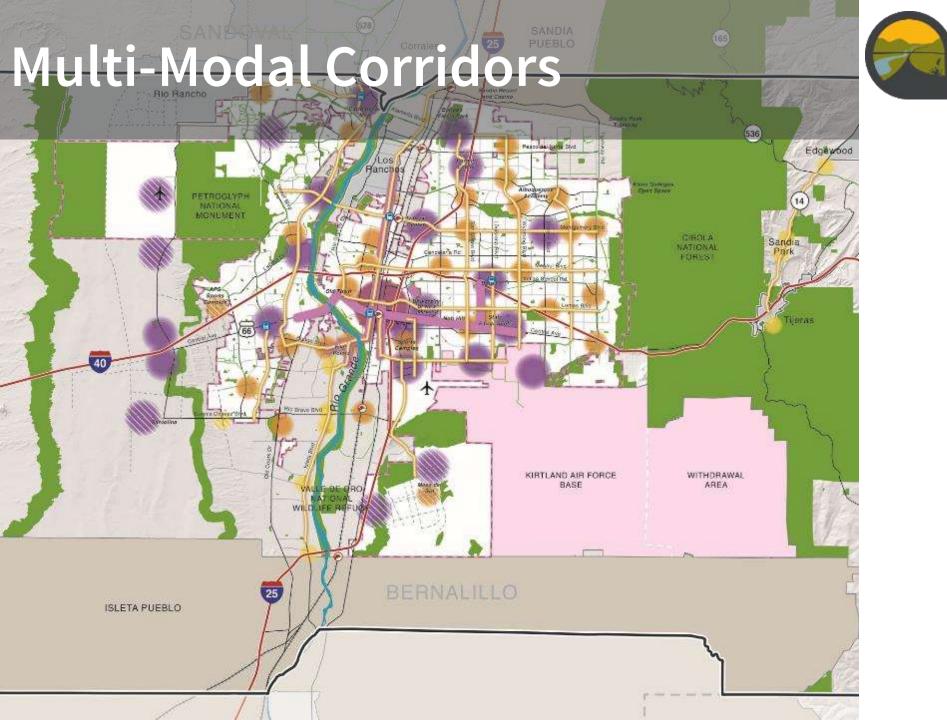


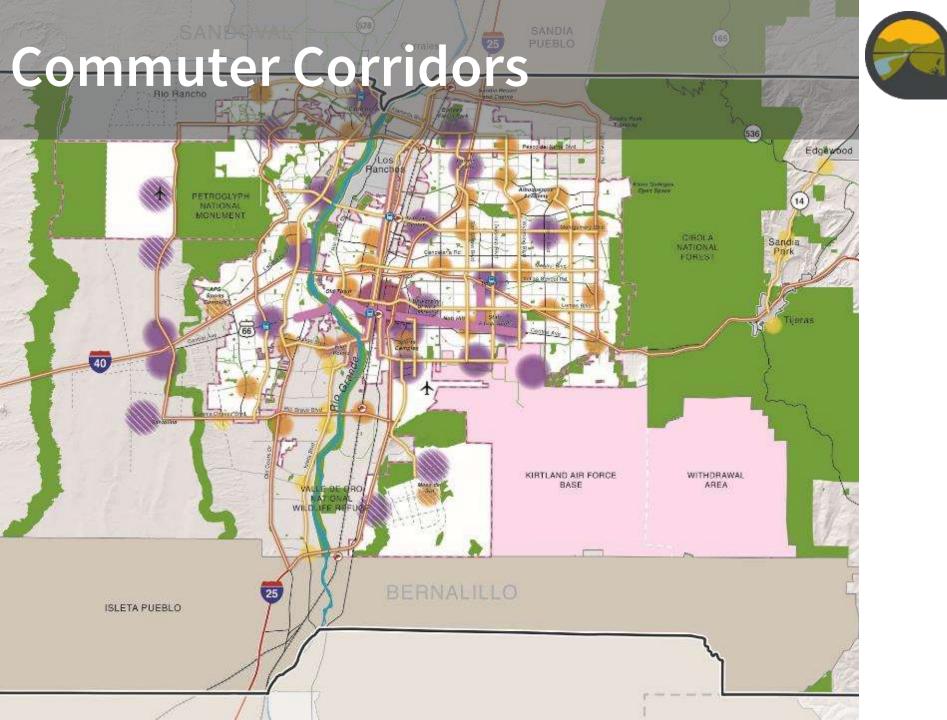


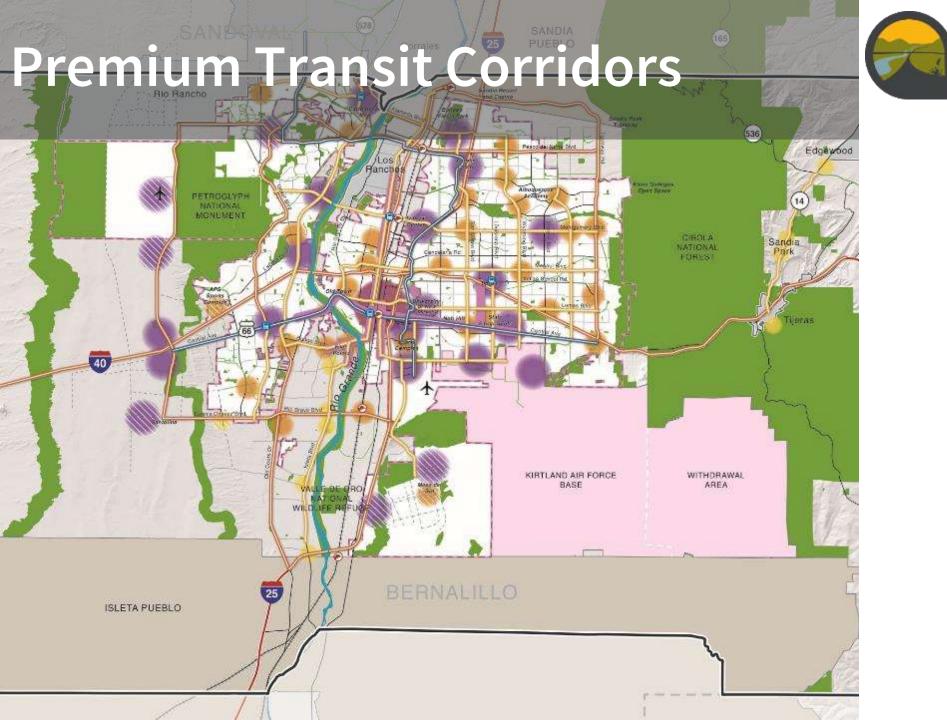


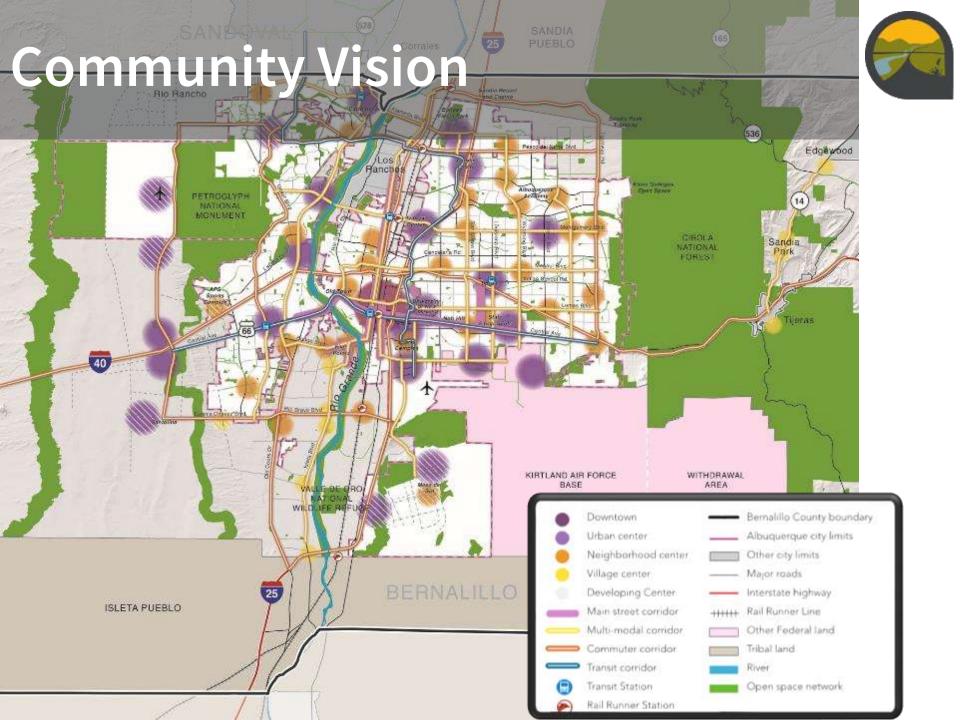






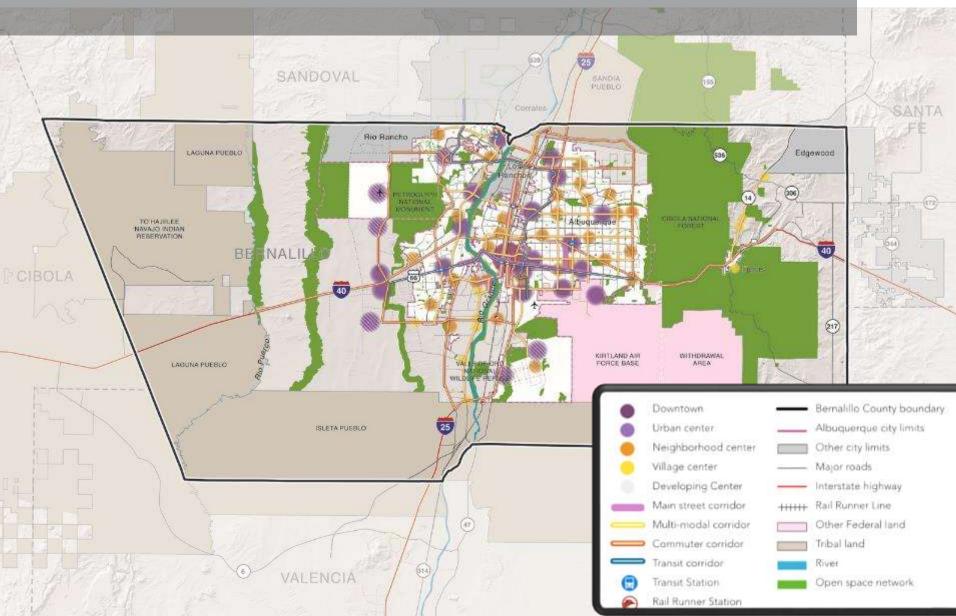






Community Vision



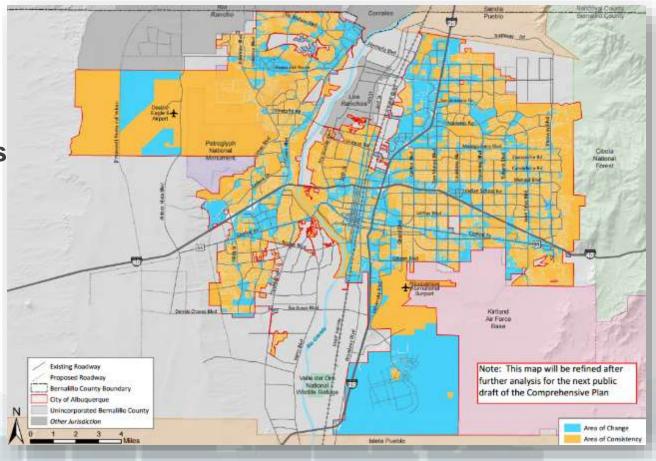






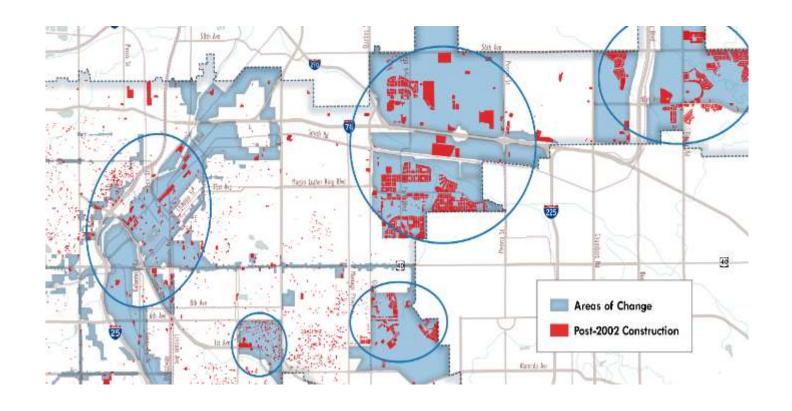
Land Use: Areas of Change & Consistency

- Direct growth toward Areas of Change
- Preserve character in Areas of Consistency





"Areas of Change/Areas of Stability" concept used in 5 other cities!



Since Blueprint was adopted in 2002, Denver's most intense development activity has occurred within designated Areas of Change

Urban Design: Design Types





Auto Oriented

Pedestrian Oriented







Urban Design: Coordinating land use & transportation



			Activity Centers				Corridors			
			Village	Neighbor- hood	Urban	Down- town	Main Street	Multi- Modal	Transit	Commuter
	1	Rural								
Design Type	2	Suburban								
	3	General Urban								
	4	Centers & Main Streets								
	5	Urban Core								



ABC Comp Plan

- Introduction & How-to Use
- Growth & Development
- Vision A People's Summary
- Comp Plan Elements
- Implementation [pending]
 - 5-year strategic plan for City & County
 - Long-term & medium-term actions
 - Coordination with outside agencies and/or organizations

Challenges / strategies
Goals
Policies



Comp Plan Elements



1. Neighborhoods



7. Parks & Open Space



2. Land Use



8. Heritage Conservation



3. Transportation



9. Resilience & Sustainability



4. Urban Design



5. Economic Development



10. Infrastructure, Community Facilities, & Services



6. Housing



Parks and Open Space

Guiding Principles

Guiding principles capture the hopes, dreams and aspirations of our community and were used to develop the goals, policies, and actions for each Comp Plan element. In this way, the Comp Plan and its implementation process remain consistent with the shared vision of our residents.



STRONG NEIGHBORHOODS

 Parks and open space preserve natural elements and shape neighborhood identity.



MOBILITY

 A well-connected Open Space Network increases access and use.



- High-quality open space and parks help attract a skilled workforce and employers.
- Responsible ecotourism and outdoor recreationbased business capitalize on unique natural features and generate funding that can be used for maintaining and expanding public lands.



EQUITY

- The Open Space Network provides recreational and educational opportunities for everyone.
- Park facilities integrate universal design to improve access for differentlyabled people.



COMMUNITY

- Parks and open space provide opportunities to be physically active, recreate outdoors, and connect with nature.
- Parks and open spaces provide physical and psychological relief from the urban environment.



- Well-designed and programmed parks and open space promote environmental stewardship.
- Sustainable management maximizes efficient water use, minimizes energy use, and helps protect and restore wildlife habitats and ecosystems.
- A well-connected Open Space Network reduces the need to drive to outdoor recreation and encourages active transportation options.

In the future...

Parks and Open Space will be viewed as essential parts of the community's infrastructure and as indispensable to the needs of the public.

The park system will balance small, neighborhood-scale parks with larger active facilities to contribute to the city's livability and high quality of life.

The City and County will coordinate to enhance large-scale, regional recreational opportunities both to serve local residents and to attract visitors and investment.

Linear parks and trails will connect residents to public facilities and other destinations in a system of parks, Open Space, and trails.

The County will implement their
Parks, Recreation, and Open Space
Master Plan. The City will work
towards preparation of a Parks and
Recreation Facility Plan to guide future
park development.



The County and City will preserve and maintain significant Open Space to conserve natural and cultural resources and environmental features, to create a sense of place and unique character, and to provide educational and low-impact recreational opportunities.

Multi-use trails will serve as integral parts of the Open Space system, as well as key elements of the transportation system, which connect Major Public Open Spaces.

Preserving acequias, agricultural land, and unique natural features as Open Space will protect the natural resources and ecological functions of the land as well as the cultural aspects of the landscape and land uses. To achieve our community's vision the City and County need to address key **challenges** and **strategies** summarized in this chapter:

CHALLENGES

- System expansion and maintenance needs competing for the same limited resources.
- Distribution of parks and Open Space, community desires more green space.
- Coordination of Major Public Open Space with other agencies' and private open spaces.
- Mandate to manage Open Space to provide public access while protecting natural resources.
- How to maintain high level of service as population grows and changes.
- Cost of acquiring land and timing acquisition concurrently with development.

STRATEGIES

- Promoting parks and Open Space as economic engines that provide quality of life for residents and attractiveness for tourism and new jobs.
- Leveraging City and County funding for regional recreational facilities and eco-tourism opportunities.
- Preserving acequias and agricultural lands in the region.
- Identifying ecological zones and creating networks of Open Space, trails, and parks to connect them.
- Responding to changing demographics and community needs, such as providing more regional parks, active sport parks, urban agriculture as green space, and "signature" parks or Open Space.

Goals, Policies + Actions

for Parks and Open Space



Goal 10.1 Parks

Provide opportunities for outdoor education, recreation, and cultural activities at the local and regional scale that meet community needs, enhance the quality of life, and promote community involvement for residents from all cultural, age, geographical and educational groups.

Goal 10.2 Open Space Network

Acquire significant areas of land throughout the community to protect natural and cultural resources, provide opportunities for outdoor recreation and education, and to shape the urban form. [ABC]

Goal 10.3 Special Features

Protect the integrity and quality of the region's natural features and environmental assets.

Goal 10.4 Facilities and Access

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Goal 10.5 Coordination

Coordinate across disciplines, jurisdictions and geographies to leverage limited resources, maximize efficiencies, and best serve the public's need for parks and recreation facilities.



Multiple layers of zoning tools



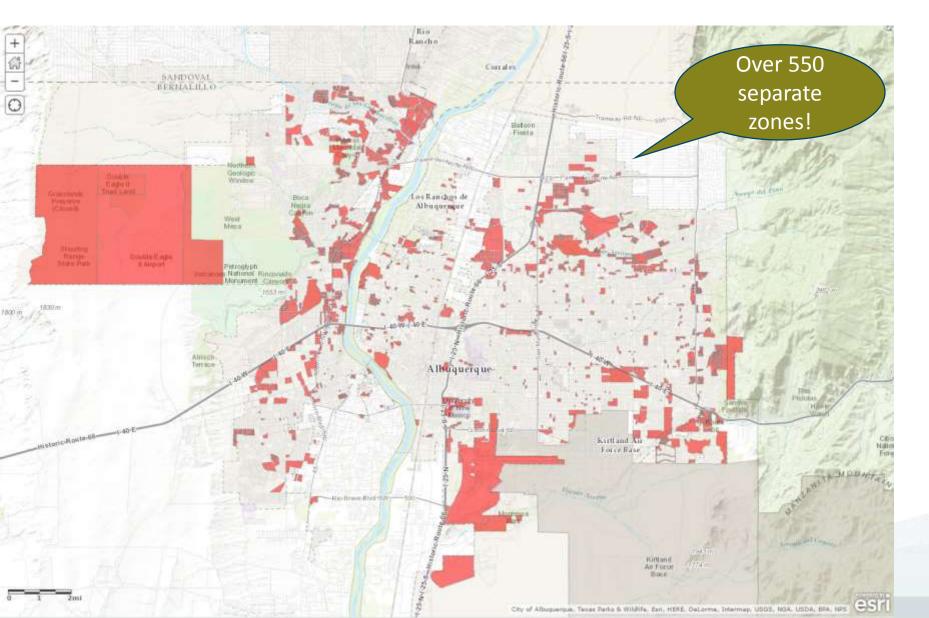


Parcels
Regulated
only by
Zoning
Code
53%

Parcels
Regulated
by SDP or
Overlay
Zone
47%



Special use zones: SU-1





Conflicting and Overlapping Zoning



What happens to SU-2 Zones?



Base Zones

Extends SU-2 zones to other areas with similar character

Charac ter Overlay Zone

Applies protections in unique areas

SU-2 ZONES

OPTIONS

Citywide Standa rds

Incentiv es Become citywide or areawide standards

Achieves results not wisely/legally gained through zoning

Deleted

Removes outdated or unenforceable regulations

40 SU2s with Zoning

Many with 5-10 subareas



Module 1

2. Permitted Uses

= 235+ different zone districts (+550 SU1 districts)

EXISTING ZONE DISTRICT.202	RO-18 RO-70	B4-18-84-2	80.863	N-Z	8-3	, and	36	0 4	0-1	.03	20	2	100		1.5	4484	50-1	E. Gatteway	Cos Durance	Исф ній ніфіц	Donaminem 2005	Mesa Dei Sul	нителе нерганд	College Colle	LaCimens	South Breadway	Sanda S& T Park	Shemili	Trumbul	Rection	Balloon Fests	Academy,Trames	7 Bas Ranch	ONLA ONLA	HUMBE CATTER S.	High Desert	East Atrings	Volcand Trade	Uptown	South fale	Vineyard	CHARGE	Ord roam	Martinemack	SMartnesTan	Window G	West Mess	Atrisco Phase 2	Atmice Plane 3	U of ABG	Them them	Sic Street	Coors Corridor	1900
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In SU-2/DIAA-MOLI. Provided that either of the following conditions in met: a. The subject property contains a building that had a non-residential use for a minimum of 30 of the post 50 years, or is, The subject property was originally swift for commercial uses.

"Net Pin CI.

This table continues for pages

115

Citily P in SPHD, RTHD and MRHD. City C in CR-1 and CR-2.

Office uses allowed as per fill 3 and C/2 and as regulated by the Congreshenson City Zoning Code. Office uses permissive in 8-3 and C/2 are shown as permissive for this EDP. Consistance uses are not included. Revise Required (E) only in Figure Detroit: "Howing district area between Central Ave. and Lornal BNd. Is restricted to residential development only to suffer the Downtown Neighborhood Association (DNA). ** The surpose of the Man is to allow ancillary office activity in the rousing District.

Not P in Campus and Open Space District

Only Pin R. J. R. Tand R. J.

[&]quot; Only P in SU-2/MR, SU-2/LCR and SU-2/NCR

Not P in Sti. 2/D-1 and SU-2/C-1. In Su-U-2/MU: Unrited to Lots 10 through 16, Block 20, Tract 3, Unit 3, North Alsuquerque Azres

In SU-2ACR: Non-residential uses listed as permissive are not limited by floor area.

The NO Districts With an incidental again connection with a specific development, provided it is not used as loving quarters sharing the time it is used as an in to a period of one year unless the time is extended through a new consistional use. In R-5 same except time may be extended through approval by the Zonin floor plan approved by the Zoning Enforcement Officer is required prior to establishment of this activity.

[&]quot;Only Fire SU-2/LD MUD-1 and SU-2/LD MUD-2

^{**} P only in CCR-1, CCR-2 and CCR-3. Prof Conly in CR-1 and CR-2: C and Roor area inquirements do not apply or P (Per SDP), OR-1 and DR-2 porrespond to the CI-1 Zone for non-residential uses. Uses falled as permission on the R-C Zone are conditional uses in the CR-1 and DR-2 porrespond ficor area requirements du not apply!

[&]quot;Office uses allowed as per N-3 and C-3 and as regulated by the Comprehensive Oty Zoning Code. Office Uses permissive in N-3 and C-7 are shown as permissive for this SDF. Conditional uses are not included. Review Required only in Fouring Control. "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring citization according to the Comprehensive Oty Zoning Control." "Acquiring to the Control of Control other Control Ave. and Lomas BML is restricted to residential development only to Buffer the Downsown Neighborhood Association (DNA). "The purpose of The Plan is to allow ancidary office activity in the Passing District."

¹⁰ Cmy P in SU 2/OIZ and SU 2/NCR. Only C in SU-2/NC provided that offices which do not generate high lavel a of traffic, name, or litter, including, but not limited to, architects, business and investment consultants, engineers, geologists, lawyers, physicians, psychologists, and realtors A consistional use permit may be granted for up to 50% of floor ones in new construction of more than 4,000 of gross those area and in exacting buildings, provided structurally sound main buildings will be rehabilitated and maintained in a manner which will protect, preserve and enhance their existing probletcomic character.

Smity Firs 30/2/VCVC and 30/2/VCVC. In 50/2/VCVC. medical offices and clinics are permitted provided that uses an inserpreted that serve and are acceptable to the public storage for public storage on the Village Center.

[&]quot;Only Fin C-2

¹¹ Not P in SU-2/MR, SU-2/SU-1 and SU-2/P-R

[&]quot; Foreign in 50-2/D-1 and 50-2/D-1. P in 50-2/R-2: Provided the total nonrecidential floor area does not oxioned 13 percent of the gross floor area on the lot, and if all business activity except parking is made a building

Be Realistic



- Much SU2
 content reflects
 good ideas that
 can be
 generalized
- Not all SU2
 content should
 or will be
 included in the
 new IDO

"Dry goods not included. Provided any one of the following conditions are met: a. A minimum of 50% of the total acreage of premises along individual block faces and within the same block as the subject lot contains existing legal nonresidential uses; or b. The subject property contains a building that had a non-residential use for a minimum of 10 of the past 50 years; or c. The building on the subject property was originally built for commercial uses AND provided there is no outdoor storage or activity except parking."

The IDO Strategy



IDO is drafted in 3 "Modules"

- 1. Zone Districts and Permitted/Conditional Uses
- 2. Development Standards
- 3. Administration and Procedures

Then a Consolidated Draft to EPC for review





A Simpler Permitted Use Table

TABLE 3-2-1: Permitted Use Table

Zone districts in 3 categories





P C CA CV A

T uses



Land uses organized by type

A=Accessory T=Temporary																		
	Residential Mix												40000	0.14.155.0	ide			
NEW ZONE DISTRICT >>	R-A	R-1	R-T	R-ML	R-MH	R-MP	MX-T	MX-L	MX-M	MX-H	MX-FB	NR-C	NR-BP	NR-LM	NR-GM	NR-SU	NR-PO	
EXISTING ZONE DISTRICT >>	R-A1 & R-A2	R-1	R-T&R-LT	R-G & R-2	R-3	MH	RC & 0-1	C-1	C-2	SU-3	SU-1 FB	C-2 NR & C-3	lb.	M-1	M-2	SU-1 Other		Use-Specific Standards
PERMITTED PRIMARY USES THAT ARE ALSO ACCESSORY USES IN SOME DISTRICTS																		
RESIDENTIAL																		
HOUSEHOLD LIVING	1 7																	
Dwelling, single-family detached	Р	P	Р	Р		Р	Р											3-3.2A
Dwelling, mobile home						Р												3-3.2B
Dwelling, cluster development	Р	Р	Р										0 1					3-3.2C
Dwelling, co-housing development	P	Р	Р															3-3.2D
Dwelling, cottage development	P	Р	P															3-3.2E
Dwelling, two-family detached (duplex)			Р	Р														
Dwelling, attached townhouse			Р	Р	P		Р	Р	Р	P	Р		()					3-3.2F
Dwelling, live-work			С	С	С		Р	Р	Р	Р	Р							3-3.2G
Dwelling, multifamily				P	Р		Р	Р	Р	Р	Р							
GROUP LIVING																		
Assisted living facility or nursing home			С	С	Р		Р	Р	Р	Р	Р		1					

P=Permitted C=Conditional CA=Conditional Accessory CV=Conditional if Structure Vacant for 10 years or more



Use-Specific Standards



Consolidate the Use-Specific Standards

Special standards that apply to a particular use that can regulate

- Scale
- Location
- Protection of adjacent land uses
- Etc.

AND

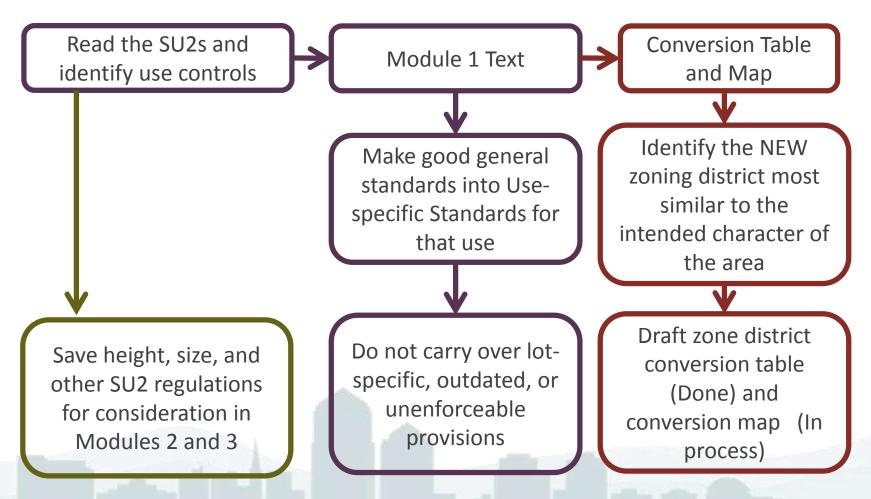
Can be tailored to specific locations if needed

ExampleVeterinary Hospital

- In the MX-L and MX-M zone districts treatment of large animals, including but not limited to cattle, horses, sheep, goats, or pigs weighing over 100 pounds, is not allowed. Only treatment of dogs, cats, other domestic pets, and small animals is allowed.
- In the MX-M and NR-C zone districts outside exercise runs are permitted, provided they are enclosed with a solid wall or fence at least six feet high. Outside areas for occupancy by animals overnight are not permitted.



The Process



Improving Place from Planning to Zoning



Project Webpage:

https://abc-zone.com



Questions?

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