Unconventional Oil and Gas and Sustainable Development

Matthew Sura Attorney at Law (720) 563-1866 mattsura.law@gmail.com

To be sustainable, shale gas development:

- requires a sophisticated and comprehensive regulatory system to protect the environment and public health;
- Requires a legal and policy framework capable of ensuring both significant social and economic benefits and ensuring that no one is made socially or economically worse off in absolute terms;
- must be nested in ambitious national and international energy and climate change laws to ensure that it is a bridge fuel to a sustainable future, and does not delay or divert from that objective; and
- must occur within a political and legal system that is committed to accelerating the transition to sustainability

--John Dernbach

Shale Gas and the Future of Energy: Law and Policy for Sustainability

Severance Tax

- Wyoming gets 6% severance tax from oil and gas, allowing, among other benefits, for every state resident to get free instate college tuition.
- Colorado has an effective severance tax rate of ½ %.

The Colorado Example

- Is Colorado's regulatory system protective of the environment and public health?
- Does Colorado's regulatory system allow for effective participation from the impacted public?
- Is Colorado's shale regulatory system nested in climate change laws and policies to ensure that it is a bridge fuel to a sustainable future, and does not delay or divert from that objective?





Is Colorado's regulatory system protective of the environment and public health?

Air quality

Public health and safety

IMPACTS TO AIR QUALITY

Local

- Dust
- Toxic emissions

• Carcinogenic (Benzene)

Regional

- Front Range in Non-Attainment for Ozone
- NW Colorado in Non-Attainment for Ozone.

Global

• Methane is 20 X more potent greenhouse gas than CO2





Dust and emissions from heavy truck traffic



Compressor Engines



Storage Tanks







Elevated levels of surface ozone can cause:

- Shortness of breath
- Chest pain when inhaling deeply
- Wheezing and coughing
- Increased susceptibility to respiratory infections
- Inflammation of the lungs and airways
- Increased risk of asthma attacks

(American Lung Association)

→ Increased risk of death







Ground-Level Ozone









Denver-Boulder-Greeley-Fort Collins, Colorado Eight-Hour Ozone Control Area

Increased Risk to Public Health

People living within a half mile from oil and gas operations are at increased risk for health impacts

Colorado School of Public Health & University of Colorado, Anschutz Medical Campus McKenzie LM, et al, —Human health risk assessment of air emissions from development of unconventional natural gas resources, || Sci Total Environ (2012)

Increased risk to public safety?



Well blow-out near Windsor, CO in February, 2013



© Shane Davis 2012

Six tank explosions and fires in two months in 2014

school told to "shelter in place"







Result of a lightening strike of waste water facility near Greeley on April 17, 2015



Gas Pipeline Explosion in Weld County on August 6, 2015

<u>Oil and gas development is a</u> <u>heavy industrial activity</u>

<u>NOT compatible with</u> <u>residential areas</u>

Does Colorado's regulatory system allow for *effective* participation from the impacted public?

- 1. Mechanisms for participation in permitting decisions
- 2. Due process

Setbacks- 600 series Rules

Schools and hospitals: 1,000-foot setback

Urban Setbacks: 500-foot setback Affects less than 4% of wells

<u>Rural Setback</u>: 500–foot setback

Allows an "exception" if the industry asks for it The only requirement is that impacts are mitigated to the greatest extent **economically practicable**

Sound wall near residential area





Hydraulic Fracturing













Mineral Resources Midtown Directional Location 5/31/13

<u>Midtown Directional</u> – 37 wells and associated equipment have been approved less than 400 feet from an apartment complex

City of Thornton - Unincorporated Adams County

Synergy proposal

200 0 1,000

Community organizations making a difference...

BATTLEMENT CONCERNED CITIZENS Battlement Mesa, Colorado

A Community Voice

Windsor Neighbors for Responsible Drilling

Due Process – a guarantee that all legal proceedings will be fair and that one will be given notice of the proceedings and an opportunity to be heard before the government acts to take away one's life, liberty, or property.

 Only allows 20 days in which to comment on proposed

Does not allow a hearing to those impacted by the development

Is Colorado's shale regulatory system nested in climate change laws and policies to ensure that it is a bridge fuel to a sustainable future, and does not delay or divert from that objective?

2015 Colorado Climate Plan

State Level Policies and Strategies to Mitigate and Adapt

Projected increase in GHGs

Figure 3-1

Summary of Colorado GHG Emissions by Sector (MMTCO₂e).²⁴

*Modified to account for Colorado Oil and Gas Conservation Commission well counts.

Health Policy Recommendations

- By 2016, adopt an ozone State Implementation Plan with sufficient control measures to demonstrate attainment of the current ozone standard by 2017.
- Fully implement Colorado's 2014 oil and gas emission regulations, evaluate the resulting reductions of methane and other pollutants, and evaluate potential refinements to those regulations.

Energy Policy Recommendations

- Engage with energy companies to encourage and promote the most waterefficient technologies for energy extraction.
- Aid in the commercialization of clean technologies in the oil and gas development sector, such as methane capture, waste heat recovery, and related technologies that increase efficiency and reduce adverse environmental impacts.

Colorado's approach to climate change

- * "Addressing climate change will take a concerted effort by all Coloradans and involve a two-pronged approach. We must reduce our own emissions, where possible, while still preparing for and adapting to future effects beyond our control."
- Colorado is on the right track, and federal regulations may quicken this pace."

The Colorado Example

- Is Colorado's regulatory system protective of the environment and public health?
- Does Colorado's regulatory system allow for effective participation from the impacted public?
- Is Colorado's shale regulatory system nested in climate change laws and policies to ensure that it is a bridge fuel to a sustainable future, and does not delay or divert from that objective?